Gender
Political representation

Kouassi Yeboua and Jakkie Cilliers
Political representation

Political representation is another area where women lag behind men. Although there has been an overall increase in women involved in politics, leadership and decision-making in Africa, gender inequality in political representation is still high on the continent. Shown in Chart 19, Africa is still far from achieving women's equal and effective participation in political decision-making. Women constitute only 24% of parliamentarians in Africa. Local governments are generally seen as a training ground for women in politics; however, women account for only 21% of African councillors. Also, African women account for a mere 7% of top executive positions.

Chart 19: Women's political participation in Africa, 2021

The situation varies across Africa's subregions. The Horn of Africa has the highest share of women in parliament at 33%, followed closely by East Africa at 32%. West Africa has the lowest share at only 16%. In North Africa, there are no women in political party leadership or top executive positions and no women as speakers of parliament or mayors of a capital city, probably due to a deeply conservative culture.

At the country level, Rwanda has the highest representation of women in parliament in Africa at 53.6%. Rwanda, Namibia, South Africa and Senegal are among the top ten countries in the world with the highest level of women representation in their parliaments.[1] Others, such as Ethiopia and Tanzania, have appointed a female president for the first time, and Liberia was the first African country to elect a female head of state (Ellen Johnson Sirleaf). However, it is worth noting that their roles and political influence are vastly different. The position of president in Ethiopia is largely ceremonial, even though it carries important symbolic weight and social influence.

Generally, the performance of African countries in ensuring adequate women representation in the judiciary is encouraging compared to the other arms of government. The Ibrahim Index of African Governance (AIIG) sub-category on women's equality measures the extent to which women are represented in the highest branch of the judiciary. A country scores 100 if at least 33% of the senior positions in the judiciary are women. According to the 2022 AIIG report,[2] Africa scored 68.5 out of 100 regarding appointments of all appointments to the highest judiciary branch in Africa. This is boosted by the high female representation in the judiciary in Southern and East African countries, scoring 77.5 and 73.2, respectively. Even North Africa, which is noted for weak women's rights and representation, scored 62.3 in this regard.
Indeed, 21 African countries have attained the target of at least 33 women in the highest branch of the judiciary over the last decade. Countries such as Guinea Bissau, Egypt, Somalia, Sudan and South Sudan have performed poorly in ensuring women’s representation in the highest branch of the judiciary.

The political representation and empowerment dimension in the Africa Gender Index measures how women and men participate in their country’s decision-making processes and organs and whether women and men are represented equally in political institutions. According to the index, the average African gender gap score for managers, professionals and technicians is 41. The gender gap for parliamentary representation is about 25, and 23 for top managers in firms (where 100 is full parity).

Structural and cultural barriers, such as patriarchal norms, stereotypes, limited access to resources and networks, and gender-based violence, impede women’s full participation in decision-making processes. According to a joint study by UN Women and UNDP, there is a growing trend of violence against women contesting elections for political positions in Africa. It reveals an increasing trend in attempts to shame and bully women running for politics in online spaces.

Gender equality in leadership roles can promote inclusive social and economic development. There is a growing consensus and a large body of empirical evidence that countries with more women involved in government or parliament are less prone to corruption because women are more altruistic and moral and more risk-averse than men. Relative to men, women prefer that social spending be higher and more oriented toward the well-being of children. For instance, a study by Seipel shows that countries with smaller gender inequality in politics and decision-making processes tend to have a higher ratio of domestic spending in health and education over military spending. It implies that resources are more likely to be used efficiently to provide services to the population and enhance growth and human development in countries with high women’s political participation.

Some studies also find that companies perform better financially when they have a greater share of women on their boards. Women leaders also provide role models and incentives for young girls to pursue their education, positively affecting overall human capital stock in a country. Moreover, women’s participation in decision-making could contribute to better climate change mitigation. Countries with higher percentages of women in parliament tend to adopt stricter climate change policies, resulting in lower emissions.

Numerous initiatives at international and national levels have already been taken to address the underrepresentation of women in politics and decision-making spaces. The Beijing Declaration and Platform for Action (BPFA), adopted at the Fourth World Conference on Women in 1995, calls for governments to ensure women’s equal access to and full participation in decision-making. Also, Pillar 4 of the AU Strategy for Gender Equality and Women’s Empowerment recognises the need for women to be equally represented in all areas of decision-making and be able to participate with impact through removing barriers.
Endnotes


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About the authors

**Dr Kouassi Yeboua** is a senior researcher in African Futures and Innovation programme in Pretoria. He recently served as lead author on ISS studies on the long-term development prospects of the DR Congo, the Horn of Africa, Nigeria and Malawi. Kouassi has published on various issues relating to foreign direct investment in Africa and is interested in development economics, macroeconomics, international economics, and economic modelling. He has a PhD in Economics.

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